

**MUNICIPALITY OF LAKE ANDES
LAKE ANDES, SOUTH DAKOTA**

AUDIT REPORT

FOR THE YEAR JANUARY 1, 2023 TO DECEMBER 31, 2023

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247

105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

MUNICIPALITY OF LAKE ANDES

MUNICIPAL OFFICIALS
DECEMBER 31, 2023

MAYOR:

Ryan Frederick

GOVERNING BOARD:

Ray Parker – President
Patrick Pesicka – Vice President
Connor Florey
Steve Nielsen
Kevin Tschumper
Kevin Wells

FINANCE OFFICER:

Charlotte Pesicka

ATTORNEY:

Tim Whalen

Schoenfish & Co., Inc.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board
Municipality of Lake Andes
Lake Andes, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, the business-type activities and each major fund information of the Municipality of Lake Andes, South Dakota (Municipality), as of December 31, 2023 and for the year then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements and have issued our report thereon dated June 6, 2025, which was adverse for aggregate discretely presented component units because they were not presented and unmodified for the remaining opinion units.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Municipality's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, we do not express an opinion on the effectiveness of the Municipality's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Municipality's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings as item 2023-001 to be a material weakness.

Report on Compliance and Other Matters

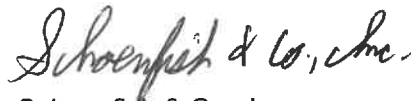
As part of obtaining reasonable assurance about whether the Municipality's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Municipality's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Municipality's response to the findings identified in our audit. The Municipality's response to the findings identified in our audit are described in the accompanying Schedule of Current Audit Findings. The Municipality's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Schoenfish & Co., Inc.
Certified Public Accountants
June 6, 2025

Schoenfish & Co., Inc.

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SCHEDULE OF PRIOR AUDIT FINDINGS:

PRIOR AUDIT FINDINGS:

Finding Number 2022-001:

Material weaknesses were noted for internal accounting control due to a lack of segregation of duties. This comment has not been corrected and a similar comment is restated as current audit finding number 2023-001.

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SCHEDULE OF CURRENT AUDIT FINDINGSCURRENT OTHER AUDIT FINDINGS:Internal Control – Related Findings – Material Weaknesses:Finding Number 2023-001:Condition:

A material weakness in internal controls was noted due to a lack of proper segregation of duties for the revenues. This is a continuing audit comment since 2002.

Criteria:

Proper segregation of duties results in increased reliability of reported financial data. Proper segregation of duties results in increased reliability of reported financial data and decreased potential for the loss of public assets through the separation of key accounting and physical control functions.

The AICPA states that, "Segregation of Duties (SOD) is a basic building block of sustainable risk management and internal controls for a business. The principle of SOD is based on shared responsibilities of a key process that disperses the critical functions of that process to more than one person or department. Without this separation in key processes, fraud and error risks are far less manageable."

Cause of Condition:

The Finance Officer processes all revenue transactions from beginning to end. The Finance Officer also receives money, issues receipts, records receipts, posts receipts in the accounting records, prepares bank deposits, reconciles bank statements, and prepares financial statements. A lack of proper segregation of duties existed for the revenues resulting in decreased reliability of reported financial data and increased potential for the loss of public assets.

Potential Effect of Condition:

There is an increased likelihood that errors could occur and not be detected in a timely manner by employees in the ordinary course of performing their duties.

Recommendation:

1. We recommend that the Municipality of Lake Andes officials be cognizant of this lack of segregation of duties for revenues and attempt to develop policies and provide compensating internal controls whenever, and wherever, possible and practical. In addition, we recommend that all necessary accounting records be established and properly maintained to provide some compensation for lack of proper segregation of duties.

Client's Response:

The Municipality of Lake Andes Mayor, Ryan Frederick, is the contact person responsible for the corrective action plan for this comment. This comment is due to the size of the Municipality of Lake Andes, which precludes staffing at a level sufficient to provide an ideal environment for internal controls. We are aware of this problem and are attempting to develop policies and provide compensating controls.

CLOSING CONFERENCE

The audit findings and recommendations were discussed with the municipal officials during the course of the audit and with the Finance Officer at the conclusion of the audit.

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INDEPENDENT AUDITOR'S REPORT

Governing Board
Municipality of Lake Andes
Lake Andes, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities and each major fund of the Municipality of Lake Andes, South Dakota (Municipality), as of December 31, 2023, and for the year then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements as listed in the table of contents.

Adverse Opinion on Discretely Presented Component Units

In our opinion, because of the omission of the discretely presented component units, as discussed in the Basis for Adverse Opinion, the financial statements referred to previously do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the aggregate discretely presented component units of the Municipality of Lake Andes, South Dakota, as of December 31, 2023, or the changes in financial position thereof for the year then ended.

Unmodified Opinions

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Municipality of Lake Andes as of December 31, 2023, and the respective changes in financial position thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Municipality and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Matter Giving Rise to Adverse Opinion on Discretely Presented Component Units

The financial statements do not include financial data for the Municipality's legally separate component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the Municipality's primary government unless the Municipality also issues financial statements for the financial reporting entity that include the financial data for its component units. The Municipality has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets, liabilities, net position, revenues, and expenses of the aggregate discretely presented component units would have been presented inclusive of the component units.

Emphasis of Matter

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Municipality's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the modified cash basis of accounting financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

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In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Municipality's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the Municipality's basic financial statements. The Budgetary Comparison Schedules, Schedule of Long-term Liabilities, the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Municipal Contributions are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules, Schedule of Long-term Liabilities, the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of Municipal Contributions is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the list of Municipal Officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

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In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2025 on our consideration of the Municipality's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Municipality's internal control over financial reporting and compliance.



Schoenfish & Co., Inc.
Certified Public Accountants
June 6, 2025

Schoenfish & Co., Inc.

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MUNICIPALITY OF LAKE ANDES
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
December 31, 2023

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
ASSETS:			
Cash and Cash Equivalents	263,918.60	597,552.67	861,471.27
Investments		41,300.00	41,300.00
TOTAL ASSETS	263,918.60	638,852.67	902,771.27
NET POSITION:			
Restricted for:			
Debt Services Purposes		41,300.00	41,300.00
Library Purposes	5,048.45		5,048.45
Unrestricted	258,870.15	597,552.67	856,422.82
TOTAL NET POSITION	263,918.60	638,852.67	902,771.27

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
For the Year Ended December 31, 2023

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions		Governmental Activities	Primary Government Business-Type Activities	
			Grants and Contributions	Capital Grants and Contributions		Activities	Total
Primary Government:							
Governmental Activities:							
General Government	177,089.90	74,953.58			(102,136.32)		(102,136.32)
Public Safety	156,215.04		765.00		(155,450.04)		(155,450.04)
Public Works	227,183.46		32,948.93		(194,234.53)		(194,234.53)
Health and Welfare	2,598.38				(2,598.38)		(2,598.38)
Culture and Recreation	309,685.20	4,088.73	20,750.01		(284,846.46)		(284,846.46)
Total Governmental Activities	872,771.98	79,042.31	54,463.94	0.00	(739,265.73)		(739,265.73)
Business-type Activities:							
Water	300,962.21	307,755.28				6,793.07	6,793.07
Sewer	134,009.56	133,467.99		30,000.00		29,458.43	29,458.43
Sanitation	77,647.60	70,844.64				(6,802.96)	(6,802.96)
Total Business-type Activities	512,619.37	512,067.91	0.00	30,000.00		29,448.54	29,448.54
Total Primary Government	1,385,391.35	591,110.22	54,463.94	30,000.00	(739,265.73)	29,448.54	(709,817.19)
General Revenues:							
Taxes:							
Property Taxes					316,344.17		316,344.17
Sales Taxes					291,745.82		291,745.82
State Shared Revenues					8,429.69		8,429.69
Unrestricted Investment Earnings					3,493.15	351.26	3,844.41
Miscellaneous Revenue					22,368.49		22,368.49
Total General Revenues					642,381.32	351.26	642,732.58
Change in Net Position					(96,884.41)	29,799.80	(67,084.61)
Net Position - Beginning					360,803.01	609,052.87	969,855.88
NET POSITION - ENDING					263,918.60	638,852.67	902,771.27

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
BALANCE SHEET - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
December 31, 2023

	<u>General Fund</u>	<u>Library Fund</u>	<u>Total Governmental Funds</u>
ASSETS:			
Cash and Cash Equivalents	<u>258,870.15</u>	<u>5,048.45</u>	<u>263,918.60</u>
TOTAL ASSETS	<u><u>258,870.15</u></u>	<u><u>5,048.45</u></u>	<u><u>263,918.60</u></u>
FUND BALANCES:			
Restricted for Library		<u>5,048.45</u>	<u>5,048.45</u>
Unassigned	<u>258,870.15</u>		<u>258,870.15</u>
TOTAL FUND BALANCES	<u><u>258,870.15</u></u>	<u><u>5,048.45</u></u>	<u><u>263,918.60</u></u>

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2023

	General Fund	Library Fund	Total Governmental Funds
Revenues:			
Taxes:			
General Property Taxes	312,982.88		312,982.88
General Sales and Use Taxes	291,745.82		291,745.82
Penalties & Interest on Delinquent Taxes	3,361.29		3,361.29
Total Taxes	608,089.99	0.00	608,089.99
Licenses and Permits	4,152.50	0.00	4,152.50
Intergovernmental Revenue:			
State Grants	14,765.01	6,750.00	21,515.01
State Shared Revenue:			
Bank Franchise Tax	3,549.37		3,549.37
Prorate License Fees	3,043.86		3,043.86
Liquor Tax Reversion	4,880.32		4,880.32
Motor Vehicle Licenses	12,594.23		12,594.23
Local Government Highway and Bridge Fund	12,247.74		12,247.74
County Shared Revenue:			
County Wheel Tax	5,063.10		5,063.10
Total Intergovernmental Revenue	56,143.63	6,750.00	62,893.63
Charges for Goods and Services:			
Other	13,709.54		13,709.54
Total Charges for Goods and Services	13,709.54	0.00	13,709.54
Fines and Forfeits:			
Library		4,088.73	4,088.73
Total Fines and Forfeits	0.00	4,088.73	4,088.73
Miscellaneous Revenue:			
Investment Earnings	3,493.15		3,493.15
Rentals	22,100.00		22,100.00
Special Assessments	3,025.52		3,025.52
Contributions and Donations from Private Sources	7,200.00		7,200.00
Liquor Operating Agreement Income	34,991.54		34,991.54
Other	12,142.97		12,142.97
Total Miscellaneous Revenue	82,953.18	0.00	82,953.18
Total Revenue	765,048.84	10,838.73	775,887.57

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2023

	<u>General Fund</u>	<u>Library Fund</u>	<u>Total Governmental Funds</u>
Expenditures:			
General Government:			
Legislative	59,034.47		59,034.47
Financial Administration	91,339.92		91,339.92
Other	26,715.51		26,715.51
Total General Government	177,089.90	0.00	177,089.90
Public Safety:			
Police	139,564.08		139,564.08
Fire	16,650.96		16,650.96
Total Public Safety	156,215.04	0.00	156,215.04
Public Works:			
Highways and Streets	207,647.37		207,647.37
Airport	3,076.29		3,076.29
Total Public Works	210,723.66	0.00	210,723.66
Health and Welfare:			
Health	2,598.38		2,598.38
Total Health and Welfare	2,598.38	0.00	2,598.38
Culture and Recreation:			
Recreation	157,325.93		157,325.93
Parks	52,766.51		52,766.51
Libraries	86,638.59	12,954.17	99,592.76
Total Culture and Recreation	296,731.03	12,954.17	309,685.20
Debt Service	16,459.80	0.00	16,459.80
Total Expenditures	859,817.81	12,954.17	872,771.98
Net Change in Fund Balance	(94,768.97)	(2,115.44)	(96,884.41)
Fund Balance - Beginning	353,639.12	7,163.89	360,803.01
FUND BALANCE - ENDING	258,870.15	5,048.45	263,918.60

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
PROPRIETARY FUNDS
December 31, 2023

	Enterprise Funds			
	Water Fund	Sewer Fund	Sanitation Fund	Totals
ASSETS:				
Current Assets:				
Cash and Cash Equivalents	371,844.64	199,883.71	25,824.32	597,552.67
Investments	28,500.00	12,800.00		41,300.00
Total Current Assets	400,344.64	212,683.71	25,824.32	638,852.67
TOTAL ASSETS	400,344.64	212,683.71	25,824.32	638,852.67
NET POSITION:				
Restricted for:				
Revenue Bond Debt Service	28,500.00	12,800.00		41,300.00
Unrestricted	371,844.64	199,883.71	25,824.32	597,552.67
TOTAL NET POSITION	400,344.64	212,683.71	25,824.32	638,852.67

The notes to the financial statements are an integral part of this statement.

MUNICIPALITY OF LAKE ANDES
STATEMENT OF REVENUES, EXPENSES, AND CHANGES
IN FUND NET POSITION - MODIFIED CASH BASIS
PROPRIETARY FUNDS
For the Year Ended December 31, 2023

	Enterprise Funds			
	Water Fund	Sewer Fund	Sanitation Fund	Totals
Operating Revenue:				
Charges for Goods and Services	297,889.57	114,743.70	68,924.64	481,557.91
Surcharge as Security for Debt		18,716.89		18,716.89
Miscellaneous	9,865.71	7.40	1,920.00	11,793.11
Total Operating Revenue	307,755.28	133,467.99	70,844.64	512,067.91
Operating Expenses:				
Personal Services	72,379.15	68,682.97	40,269.17	181,331.29
Other Current Expense	42,102.09	48,873.01	37,046.65	128,021.75
Materials	161,315.17			161,315.17
Total Operating Expenses	275,796.41	117,555.98	77,315.82	470,668.21
Operating Income (Loss)	31,958.87	15,912.01	(6,471.18)	41,399.70
Nonoperating Revenue (Expense):				
Capital Grants		30,000.00		30,000.00
Investment Earnings	119.84	231.42		351.26
Debt Service (Principal)	(14,432.36)	(11,007.11)	(317.00)	(25,756.47)
Debt Service (Interest)	(10,733.44)	(5,446.47)	(14.78)	(16,194.69)
Total Nonoperating Revenue (Expense)	(25,045.96)	13,777.84	(331.78)	(11,599.90)
Change in Net Position	6,912.91	29,689.85	(6,802.96)	29,799.80
Net Position - Beginning	393,431.73	182,993.86	32,627.28	609,052.87
NET POSITION - ENDING	400,344.64	212,683.71	25,824.32	638,852.67

The notes to the financial statements are an integral part of this statement.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c, these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of the Municipality of Lake Andes (Municipality) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The Municipality is financially accountable if its Governing Board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the Municipality (primary government). The Municipality may also be financially accountable for another organization if that organization is fiscally dependent on the Municipality.

The Housing and Redevelopment Commission of the Municipality of Lake Andes, South Dakota (Commission) is a proprietary fund-type, discretely-presented component unit. This information is not presented in the financial statements. The five members of the Commission are appointed by the Mayor, with the approval of the Governing Board, for five-year, staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The Governing Board, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct low-income housing units, or to issue debt, which gives the Governing Board the ability to impose its will on the Commission. Separately issued financial statements of the Housing and Redevelopment Commission may be obtained from: Lake Andes Housing and Redevelopment, Lake Andes, SD 57356.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Discretely presented component units are legally separate organizations that meet certain criteria, as described in note 1.a., above, and may be classified as either governmental or business-type activities. See the discussion of individual component units in Note 1.a., above.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Municipality and for each function of the Municipality's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Municipality or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the Municipality financial reporting entity are described below:

Governmental Funds:

General Fund – The General Fund is the general operating fund of the Municipality. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always a major fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of special revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Library Fines Fund – to account for fines and similar charges, deposited in a library board bank account subject to checks by the librarian for library purposes. (SDCL 14-2-42 and AGR 82-33) This is a major fund.

Proprietary Funds:

Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)

- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Water Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities. (SDCL 9-47-1) This is a major fund.

Sewer Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Sanitation Fund – financed primarily by user charges, this fund accounts for the collection and disposal of solid waste from the municipality. (SDCL 9-32-11 and 34A-6) This is a major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The Municipality's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied with the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. Acceptable modifications to the cash basis of accounting implemented by the Municipality in these financial statements are:

- a. Recording long-term investments in marketable securities (those with maturities more than 90 days (three months) from the date of acquisition) acquired with cash assets at cost.
- b. Recording assets and liabilities related to interfund receivables and payables resulting from cash transactions between funds.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Municipality applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements, consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Laws (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The Municipality has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating/amortizing those assets where appropriate, so any capital assets owned by the Municipality and the related depreciation/amortization are not reported on the financial statements of the Municipality.

f. Long-Term Liabilities:

Under the modified cash basis of accounting, cash proceeds from long-term liability issuances is recorded as a receipt, while payments to creditors to reduce long-term liabilities are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate. Interest costs are not allocated, but are reported as a separate program cost category.

Long-term liabilities arising from cash transactions of governmental funds are not reported as liabilities in the fund financial statements. Instead, the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting for long-term liabilities of proprietary funds is the same in the fund financial statements as it is in the government-wide financial statements.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the Municipality's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Fund Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

i. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components.

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable", "Restricted", "Committed", "Assigned" and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

j. Application of Net Position:

It is the Municipality's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Municipality classifies governmental fund balances as follows:

- Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

- Restricted - includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Finance Officer.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Municipality uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Municipality would first use committed, then assigned, and lastly unassigned amounts for unrestricted fund balance when expenditures are made.

The Municipality does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

<u>Major Special Revenue Fund</u>	<u>Revenue Source</u>
Library Fund	Library Fines

2. DEPOSITS AND INVESTMENTS, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The Municipality follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized as follows:

Deposits – The Municipality's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits Municipality funds to be invested only in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2023, the Municipality did not have any investments. The investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State law limits eligible investments for the Municipality, as discussed above. The Municipality has no investment policy that would further limit its investment choices.

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the Municipality's deposits may not be returned to it. The Municipality does not have a deposit policy for custodial credit risk.

Concentration of Credit Risk – The Municipality places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The Municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The Municipality's policy is to credit all income from deposits and investments to the fund making the investment.

3. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The Municipality is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable property in the Municipality.

4. LONG-TERM COMMITMENTS

The Municipality of Lake Andes entered into a forty-year commitment with Randall Community Water District to provide water to the Municipality. A monthly charge in the amount of \$4,875.00 along with a charge of \$2.90 per 1,000 gallons of water consumed is paid by the Municipality to Randall Community Water District. The monthly charge represents a contribution by the Municipality to aid Randall Community Water District in the construction of the facilities necessary to provide the Municipality with water. The Municipality will not acquire ownership of any of these water facilities through these payments. Payments are made from the Municipality's Water Fund.

5. RESTRICTED NET POSITION

Restricted net position for the year ended December 31, 2023 was as follows:

Library Purposes	\$ 5,048.45
Debt Service Purposes	<u>41,300.00</u>
Total Restricted Net Position	<u><u>\$ 46,348.45</u></u>

6. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and is administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

that includes financial statements and required supplementary information. That report may be obtained at <http://www.sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has four different classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. The Municipality's

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

share of contributions to the SDRS for the fiscal years ended December 31, 2023, 2022, and 2021, were \$9,287.13, \$7,992.93, and \$9,008.23, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2023, SDRS is 100.1% funded and accordingly has net pension asset. The proportionate shares of the components of the net pension asset of the South Dakota Retirement System, for the Municipality as of the measurement period ending June 30, 2023, and reported by the Municipality as of December 31, 2023 are as follows:

Proportionate share of pension liability	\$ 804,813.07
Less proportionate share of net pension restricted for pension benefits	<u>\$ 805,355.17</u>
Proportionate share of net pension liability (asset)	<u>\$ (542.10)</u>

The net pension liability (asset) was measured as of June 30, 2023 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2023, the Municipality's proportion was 0.00555400%, which is an increase (decrease) of (0.0008510%) from its proportion measured as of June 30, 2022.

Actuarial Assumptions:

The total pension liability (asset) in the June 30, 2023 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%.
Future COLAs	1.91%

Mortality Rates

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected
Generationally with improvement scale MP-2020

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial PubT-2010

Other Class A Members: PubG-2010

Public Safety Members: PubS-2010

Retired Members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above.

Public Safety Retirees: PubS-2010, 102% of rates at all ages.

Beneficiaries:

PubG-2010 contingent survivor mortality table

Disabled Members:

Public Safety: PubS-2010 disabled member mortality table

Others: PubG-2010 disabled member mortality table

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2022.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Public Equity	56.3%	3.8%
Investment Grade Debt	22.8%	1.7%
High Yield Debt	7.0%	2.7%
Real Estate	12.0%	3.5%
Cash	1.9%	0.8%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the Municipality's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50%, as well as what the Municipality's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$111,110.49	\$(542.10)	\$(91,852.61)

See Independent Auditor's Report.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

7. SIGNIFICANT CONTINGENCIES - LITIGATION

At December 31, 2023, the Municipality was not involved in any significant litigation.

8. RISK MANAGEMENT

The Municipality is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2023, the Municipality managed its risks as follows:

Employee Health Insurance:

The Municipality purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The Municipality joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The Municipality's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the Municipality. The Municipality pays an annual premium, to provide liability coverage detailed below, under a claims-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The Municipality pays an annual premium to the pool to provide coverage for general liability, officials' liability, auto insurance, and law enforcement liability.

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The Municipality carries a \$500 deductible for the real and personal property and tools coverage and a \$100/250 deductible for the vehicle coverage.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past year.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

Workmen's Compensation:

The Municipality joined the South Dakota Municipal League Worker's Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Municipality's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The Municipality pays an annual premium to the pool to provide worker's compensation coverage for its employees, under a retrospectively rated policy and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to an additional \$2,000,000 per individual per incident.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Unemployment Benefits:

The Municipality provided coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

9. SUBSEQUENT EVENTS

Management has evaluated whether any subsequent events have occurred through June 6, 2025, the date on which the financial statements were available to be issued.

10. JOINT VENTURE

The Municipality participates in a joint venture, known as the Southern Missouri Recycling & Waste Management District, formed for the purpose of providing solid waste disposal services to participating members.

The members of the joint venture are as follows:

Municipality of Armour
Douglas County
Municipality of Gregory
Municipality of Ravinia
Municipality of Wagner

Municipality of Bonesteel
Municipality of Geddes
Municipality of Lake Andes
Municipality of Springfield

Charles Mix County
Gregory County
Municipality of Pickstown
Municipality of Tabor

The joint venture's governing board is composed of 13 representatives. The board is responsible for adopting the budget and setting service fees adequate to fund the budget.

The Municipality retains no equity in the net position of the joint venture, but does have a responsibility to fund deficits of the joint venture in proportion to the relative participation.

The most recent financial information available for this joint venture is for the year ended December 31, 2022. At December 31, 2022, this joint venture had total assets of deferred outflows of \$2,415,267.26 total liabilities and deferred outflows of \$562,977.74, and net position of \$1,852,289.52.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS
(Continued)

11. VIOLATIONS OF FINANCE-RELATED LEGAL AND CONTRACTUAL PROVISIONS

The Municipality is prohibited by statute from spending in excess of appropriated amounts at the department level. The following represents the significant overdrafts to the expenditures compared to appropriations:

<u>Fund:</u>	<u>Year Ended</u> <u>12/31/2023</u>
General Fund:	
Debt Service	3,981.36

The Municipality plans to take the following actions to address these violations: use supplemental budgets when needed.

SUPPLEMENTARY INFORMATION
MUNICIPALITY OF LAKE ANDES
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget -
				Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes	317,172.15	317,172.15	312,982.88	(4,189.27)
General Sales and Use Taxes	275,000.00	275,000.00	291,745.82	16,745.82
Gross Receipts Business Taxes	200.00	200.00	0.00	(200.00)
Penalties and Interest on Delinquent Taxes	2,000.00	2,000.00	3,361.29	1,361.29
Total Taxes	594,372.15	594,372.15	608,089.99	13,717.84
Licenses and Permits	4,500.00	4,500.00	4,152.50	(347.50)
Intergovernmental Revenue:				
State Grants	8,000.00	8,000.00	14,765.01	6,765.01
State Shared Revenue:				
Bank Franchise Tax	3,000.00	3,000.00	3,549.37	549.37
Prorate License Fees	5,000.00	5,000.00	3,043.86	(1,956.14)
Liquor Tax Reversion	6,000.00	6,000.00	4,880.32	(1,119.68)
Motor Vehicle Licenses	12,000.00	12,000.00	12,594.23	594.23
Local Government Highway and Bridge Fund	12,500.00	12,500.00	12,247.74	(252.26)
Other	4,000.00	4,000.00	0.00	(4,000.00)
County Shared Revenue:				
County Road Tax	2,500.00	2,500.00	0.00	(2,500.00)
County Wheel Tax	4,500.00	4,500.00	5,063.10	563.10
Total Intergovernmental Revenue	57,500.00	57,500.00	56,143.63	(1,356.37)
Charges for Goods and Services:				
Culture and Recreation	3,000.00	3,000.00	0.00	(3,000.00)
Other	2,500.00	2,500.00	13,709.54	11,209.54
Total Charges for Goods and Services	5,500.00	5,500.00	13,709.54	8,209.54
Fines and Forfeits:				
Court Fines and Costs	500.00	500.00	0.00	(500.00)
Animal Control Fines	100.00	100.00	0.00	(100.00)
Other	3,000.00	3,000.00	0.00	(3,000.00)
Total Fines and Forfeits	3,600.00	3,600.00	0.00	(3,600.00)
Miscellaneous Revenue:				
Investment Earnings	1,000.00	1,000.00	3,493.15	2,493.15
Rentals	17,600.00	17,600.00	22,100.00	4,500.00
Special Assessments	500.00	500.00	3,025.52	2,525.52
Contributions and Donations from Private Sources	5,000.00	5,000.00	7,200.00	2,200.00
Liquor Operating Agreement Income	28,000.00	28,000.00	34,991.54	6,991.54
Other	5,720.00	5,720.00	12,142.97	6,422.97
Total Miscellaneous Revenue	57,820.00	57,820.00	82,953.18	25,133.18
Total Revenue	723,292.15	723,292.15	765,048.84	41,756.69

SUPPLEMENTARY INFORMATION
MUNICIPALITY OF LAKE ANDES
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget -
				Positive (Negative)
Expenditures:				
General Government:				
Legislative	47,000.00	61,000.00	59,034.47	1,965.53
Financial Administration	72,896.87	91,896.87	91,339.92	556.95
Other	28,000.00	29,000.00	26,715.51	2,284.49
Total General Government	147,896.87	181,896.87	177,089.90	4,806.97
Public Safety:				
Police	139,566.52	139,566.52	139,564.08	2.44
Fire	30,350.00	30,350.00	16,650.96	13,699.04
Total Public Safety	169,916.52	169,916.52	156,215.04	13,701.48
Public Works:				
Highways and Streets	266,073.42	274,073.42	207,647.37	66,426.05
Airport	3,600.00	3,600.00	3,076.29	523.71
Total Public Works	269,673.42	277,673.42	210,723.66	66,949.76
Health and Welfare:				
Health	5,300.00	8,300.00	2,598.38	5,701.62
Total Health and Welfare	5,300.00	8,300.00	2,598.38	5,701.62
Culture and Recreation:				
Recreation	100,900.00	158,000.00	157,325.93	674.07
Parks	42,700.00	52,800.00	52,766.51	33.49
Libraries	55,900.00	95,900.00	86,638.59	9,261.41
Total Culture and Recreation	199,500.00	306,700.00	296,731.03	9,968.97
Debt Service	12,478.44	12,478.44	16,459.80	(3,981.36)
Total Expenditures	804,765.25	956,965.25	859,817.81	97,147.44
Excess of Revenue Over (Under)				
Expenditures	(81,473.10)	(233,673.10)	(94,768.97)	138,904.13
Other Financing Sources (Uses):				
Long-Term Debt Issued	70,000.00	70,000.00	0.00	(70,000.00)
Total Other Financing Sources (Uses)	70,000.00	70,000.00	0.00	(70,000.00)
Net Change in Fund Balances	(11,473.10)	(163,673.10)	(94,768.97)	68,904.13
Fund Balance - Beginning	353,639.12	353,639.12	353,639.12	0.00
FUND BALANCE - ENDING	342,166.02	189,966.02	258,870.15	68,904.13

NOTES TO THE SUPPLEMENTARY INFORMATION

Schedules of Budgetary Comparisons for the General Fund
and for each major Special Revenue Fund with a legally required budget.

NOTE 1. Budgets and Budgetary Accounting:

The Municipality followed these procedures in establishing the budgetary data reflected in the financial statements:

1. At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the Governing Board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed five percent of the total municipal budget and may be transferred by resolution of the Governing Board to any other budget category that is deemed insufficient during the year. No amount of expenditures may be charged directly to the contingency line item in the budget.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpected appropriations lapse at year end unless encumbered by resolution of the Governing Board.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund and special revenue funds.

The Municipality did not encumber any amounts at December 31, 2023.

6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
7. Budgets for the General Fund and each major special revenue fund are adopted on a basis consistent with the modified cash basis of accounting.

NOTE 2. GAAP/Budgetary Accounting Basis Differences

The Municipality's budgetary process accounts for certain transactions on a basis other than GAAP. The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenue and expenditures are recognized on a modified cash basis. Utilizing the modified cash basis, revenues are recorded when received in cash and expenditures are recorded when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting on the governmental fund statements and on the full accrual basis on the government-wide statements.

SUPPLEMENTARY INFORMATION
MUNICIPALITY OF LAKE ANDES

SCHEDULE OF LONG-TERM LIABILITIES

LONG-TERM LIABILITIES

A summary of changes in long-term debt follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Primary Government:					
Governmental Activities:					
Note Payable - REED Bldg. Loan	182,467.67		7,101.52	175,366.15	7,317.52
Direct Borrowing Notes					
Payable - Payloader	4,327.11		2,853.01	1,474.10	1,474.10
Total Governmental Activities	<u>186,794.78</u>	<u>0.00</u>	<u>9,954.53</u>	<u>176,840.25</u>	<u>8,791.62</u>
Business-Type Activities:					
Direct Borrowing Notes					
Payable - Payloader	12,981.33		8,559.04	4,422.29	4,422.29
Bonds Payable:					
Revenue - USDA (Water)	221,376.54		10,628.34	210,748.20	11,157.28
Revenue - USDA (Sewer)	39,869.28		1,018.91	38,850.37	1,044.64
Revenue - USDA (Sewer)	<u>315,619.61</u>		<u>6,501.19</u>	<u>309,118.42</u>	<u>6,583.59</u>
Total Business-Type Activities	<u>589,846.76</u>	<u>0.00</u>	<u>26,707.48</u>	<u>563,139.28</u>	<u>23,207.80</u>
Total Primary Government	<u>776,641.54</u>	<u>0.00</u>	<u>36,662.01</u>	<u>739,979.53</u>	<u>31,999.42</u>

Debt payable at December 31, 2023, is comprised of the following:

USDA Loan No. 91-05:	\$ 210,748.20
Maturity Date: October 28, 2037	
Interest Rate: 4.875%	
Payable from Water Fund	
USDA Loan No. 92-07:	\$ 38,850.37
Maturity Date: September 28, 2050	
Interest Rate: 2.50%	
Payable from Sewer Fund	
USDA Loan No. 92-10:	\$ 309,118.42
Maturity Date: June 11, 2060	
Interest Rate: 1.375%	
Payable from Sewer Fund	
REED Loan for Building Purchase:	\$ 175,366.15
Maturity Date: March 5, 2042	
Interest Rate: 3.00%	
Payable from General Fund	
Direct Borrowing Notes Payable:	\$ 5,896.39
Volvo Payloader Dated June 7, 2019	
Maturity Date: June 7, 2024	
Interest Rate: 4.39%	
Payable from General, Water, Sewer & Sanitation Funds	

SUPPLEMENTARY INFORMATION
MUNICIPALITY OF LAKE ANDES

The Municipality's outstanding note from direct borrowings related to business activities of \$5,896.39 includes provisions that in the event of default, the Holder may require to pay immediately the full amount of principal which has not been paid and all the interest that the Borrower owes on that amount.

The annual requirements to amortize all debt outstanding as of December 31, 2023, including interest payments, are as follows:

Annual Requirements to Maturity for Long-Term Debt
December 31, 2023

Year Ending December 31,	Bonds Payable USDA Loan No. 91-05		Bonds Payable USDA Loan No. 92-07		Note Payable REED Building Loan	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	11,157.28	10,027.16	1,044.64	959.36	7,317.52	5,160.92
2025	11,713.51	9,470.93	1,071.08	932.92	7,540.10	4,938.34
2026	12,297.48	8,886.96	1,098.18	905.82	7,769.44	4,709.00
2027	12,910.57	8,273.87	1,125.92	878.08	8,005.76	4,472.68
2028	13,554.21	7,630.23	1,154.40	849.60	8,249.25	4,229.19
2029-2033	78,606.55	27,315.65	6,224.94	3,795.06	45,166.06	17,226.14
2034-2038	70,508.60	7,167.68	7,052.86	2,967.14	52,465.59	9,926.61
2039-2043			7,990.91	2,029.09	38,852.43	1,986.62
2044-2048			9,053.71	966.29		
2049-2053			3,033.73	139.27		
Totals	210,748.20	78,772.48	38,850.37	14,422.63	175,366.15	52,649.50

Year Ending December 31,	Direct Borrowing Lease - Payloader		Bonds Payable USDA Loan No. 92-10		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	5,896.39	75.65	6,583.59	4,216.41	31,999.42	20,439.50
2025			6,674.71	4,125.29	26,999.40	19,467.48
2026			6,767.06	4,032.94	27,932.16	18,534.72
2027			6,860.69	3,939.31	28,902.94	17,563.94
2028			6,955.62	3,844.38	29,913.48	16,553.40
2029-2033			36,248.68	17,751.32	166,246.23	66,088.17
2034-2038			38,827.00	15,173.00	168,854.05	35,234.43
2039-2043			41,588.57	12,411.43	88,431.91	16,427.14
2044-2048			44,564.61	9,453.39	53,618.32	10,419.68
2049-2053			47,715.00	6,285.00	50,748.73	6,424.27
2054-2058			51,108.84	2,891.16	51,108.84	2,891.16
2059-2063			15,242.05	957.95	15,242.05	957.95
Totals	5,896.39	75.65	309,136.42	85,081.58	739,997.53	231,001.84

The above long-term liabilities information is presented for informational purposes only. The financial statements are prepared on the modified cash basis so no liabilities are shown.

SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE
SHARE OF THE NET PENSION LIABILITY (ASSET)

South Dakota Retirement System

Last Nine Years *

	<u>Municipality's proportion of the net pension liability/asset</u>	<u>Municipality's proportionate share of net pension liability (asset)</u>	<u>Municipality's covered-employee payroll</u>	<u>Municipality's proportionate share of the net pension liability (asset) as a percentage of its covered payroll</u>	<u>Plan fiduciary net position as a percentage of the total pension liability (asset)</u>
2023	0.0055540%	(542.10)	\$ 142,054.21	0.38%	100.10%
2022	0.0064050%	(605.31)	\$ 142,794.67	0.42%	100.10%
2021	0.0065000%	(49,778.88)	\$ 142,027.42	35.05%	105.52%
2020	0.0068323%	(296.73)	\$ 149,998.14	0.20%	100.04%
2019	0.0064767%	(686.35)	\$ 137,707.36	0.50%	100.09%
2018	0.0056945%	(132.81)	\$ 117,363.94	0.11%	100.02%
2017	0.0051408%	(466.53)	\$ 101,539.94	0.46%	100.10%
2016	0.0049024%	16,559.83	\$ 87,668.89	18.89%	96.89%
2015	0.0052281%	(22,173.87)	\$ 95,112.62	23.31%	104.10%

* The amounts presented were determined as of the measurement date of the collective net pension liability (asset) which is 06/30. Until a full 10-year trend is compiled, the Municipality will present information for those years for which information is available.

SUPPLEMENTARY INFORMATION

SCHEDULE OF THE PENSION CONTRIBUTIONS

South Dakota Retirement System

Last Nine Years *

	<u>Contractually required contribution</u>	<u>Contributions in relation to the contractually required contribution</u>	<u>Contribution deficiency (excess)</u>	<u>Municipality's covered payroll</u>	<u>Contributions as a percentage of covered payroll</u>
2023	9,287.13	9,287.13	\$ -	154,772.34	6.00%
2022	7,992.93	7,992.93	\$ -	124,214.38	6.43%
2021	9,008.23	9,008.23	\$ -	150,136.23	6.00%
2020	9,100.34	9,100.34	\$ -	151,672.21	6.00%
2019	8,369.48	8,369.48	\$ -	139,491.18	6.00%
2018	7,952.84	7,952.84	\$ -	132,528.15	6.00%
2017	6,311.18	6,311.18	\$ -	105,422.45	5.99%
2016	5,633.11	5,633.11	\$ -	93,833.06	6.00%
2015	5,578.60	5,578.60	\$ -	92,798.60	6.01%

* Until a full 10-year trend is compiled, the Municipality will present information for those years for which information is available.

MUNICIPALITY OF LAKE ANDES
Notes to Supplementary Information
for the Year Ended December 31, 2023

Schedule of the Proportionate Share of the Net Pension Liability (Asset) and
Schedule of Pension Contributions.

Changes from Prior Valuation

The June 30, 2023 Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change in actuarial assumptions from the June 30, 2022 Actuarial Valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

During the 2023 Legislative Session no significant SDRS benefit changes were made and emergency medical services personnel prospectively became Class B Public Safety members.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2022, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 2.10%.

As of June 30, 2023, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.